



Wisconsin Office of the  
**COMMISSIONER  
OF INSURANCE**

Tony Evers, Governor of Wisconsin  
Nathan Houdek, Commissioner of Insurance

TO: Legislative Reference Bureau  
1 East Main Street, Suite 200  
Madison, WI 53701-2037

FROM: Lauren U. Van Buren, Chief Counsel  
Office of the Commissioner of Insurance

DATE: May 18, 2023

SUBJECT: Section Ins 50.01 and 50.155, Wis. Adm. Code, relating to the office's access to  
CPA financial compilations and to the exemption from internal audit function  
requirements

Clearinghouse Rule No. 22-075

Enclosed are two originals of the above-referenced order by the Commissioner of Insurance promulgating a rule. The first is to be filed with the Legislative Reference Bureau and the other to be stamped by the Legislative Reference Bureau and retained by OCI.

Our office has e-mailed you an electronic copy of the rule. For additional information or if you did not get the e-mail, please contact Karyn Culver at [karyn.culver@wisconsin.gov](mailto:karyn.culver@wisconsin.gov). Pursuant to s. 227.114 (6), Wis. Stat., I am providing you with the following:

Summary of Final Regulatory Flexibility Analysis

The Office of the Commissioner of Insurance has determined that this rule will not have a significant economic impact on a substantial number of small businesses and therefore a final regulatory flexibility analysis is not required.

Summary of Comments of Legislative Standing Committees

The legislative standing committees had no comments on this rule.





State of Wisconsin / OFFICE OF THE COMMISSIONER OF INSURANCE

Tony Evers, Governor  
Nathan Houdek, Commissioner

Wisconsin.gov

125 South Webster Street • P.O. Box 7873  
Madison, Wisconsin 53707-7873  
Phone: (608) 266-3585 • Fax: (608) 266-9935  
ociinformation@wisconsin.gov  
oci.wi.gov

STATE OF WISCONSIN

SS

OFFICE OF THE COMMISSIONER OF INSURANCE

I, Rachel Cissne Carabell, Deputy Commissioner of Insurance and custodian of the official records, certify that the annexed rule affecting Sections Ins 50.01 and 50.155, Wis. Adm. Code, relating to the office's access to CPA financial compilations and to the exemption from internal audit function requirements, is duly approved and adopted by this Office on May 18, 2023.

I further certify that I have compared this copy with the original on file in this Office and that it is a true copy of the original, and the whole of the original.

IN TESTIMONY WHEREOF, I have hereunto set my hand at 125 South Webster Street, Madison, Wisconsin, on 5-18-23.

*Rachel Cissne Carabell*

Rachel Cissne Carabell  
Deputy Commissioner of Insurance



**ORDER OF THE OFFICE OF THE COMMISSIONER OF INSURANCE AMENDING,  
CREATING AND REPEALING A RULE**

**Office of the Commissioner of Insurance**

Rule No. Agency 145 – S. Ins 50.01 and 50.155

The Commissioner of Insurance proposes an order to amend Ins 50.01 (9) and Ins 50.155 (1), relating to the office's access to CPA financial compilations and to the exemption from internal audit function requirements.

The statement of scope for this rule SS: 157-20 was approved by the Governor on December 11, 2020, published in Register No.780A3 on December 21, 2020, and approved by the Commissioner on January 13, 2021. The proposed rule was approved by the Governor on January 12, 2023, to submit to the Legislature, and submitted to the Legislature on January 18, 2023. The rule passed through Senate and Assembly committees and the Joint Committee for Review of Administrative Rules on April 6, 2023 (Senate) and April 12, 2023 (Assembly) with no action taken.

---

ANALYSIS PREPARED BY THE OFFICE OF THE COMMISSIONER OF INSURANCE (OCI)

1. **Statutes interpreted:**

Wisconsin Statutes ss. 601.42, 601.43, 623.02.

2. **Statutory authority:**

Wisconsin Statutes ss. 601.42 (1g) (a), 601.43 (1) (a), 623.03 and 623.04.

3. **Explanation of OCI's authority to promulgate the proposed rule under these statutes:**

Section 601.42 (1g), Stats., authorizes the commissioner to request statements, reports, and other information from regulated persons. Section 601.42 (2), Stats., authorizes the commissioner to prescribe forms for these reports. Section 601.43, Stats., authorizes the commissioner to examine regulated persons. Sections 623.03 and 623.04, Stats., authorize the commissioner to promulgate rules regarding the valuation of assets and liabilities, respectively. Section 623.02, Stats., recognizes the commissioner's authority to promulgate standards for accounting rules.

4. **Related statutes or rules:**

Wis. Admin. Code ch. INS 50 Subchapter I

5. **The plain language analysis and summary of the proposed rule:**

The definition of work papers in Wis. Admin. Code § INS 50.01 (9) will be amended to clarify that work papers includes financial compilations. Additionally, the proposed rule will allow smaller insurers that are not part of a group to be eligible for the small-size exemption from the internal audit function requirements of Wis. Admin. Code § INS 50.155.

6. **Summary of, and preliminary comparison with, any existing or proposed federal regulation that is intended to address the activities to be regulated by the proposed rule:**

N/A

7. **Summary of comments received during preliminary comment period:**

N/A

8. **Comparison of similar rules in adjacent states as found by OCI:**

- Illinois:** Ill. Admin. Code tit. 50, § 925.130 (CPA work papers)  
Ill. Admin. Code tit. 50, § 925.141 (Internal audit function requirements)
- Iowa:** Iowa Admin Code r. 191-98.12 (CPA work papers)  
Iowa Admin Code rr. 191-98.2(1), 191.98.16 (Internal audit function requirements)
- Michigan:** Mich. Comp. Laws § 500.1021 (CPA work papers)  
Mich. Comp. Laws § 500.1028 (Internal audit function requirements)
- Minnesota:** Minn. Stat. § 60a.1291, subd. 14. (CPA work papers)  
Minn. Stat. § 60a.1291, subd. 15a.. (Internal audit function requirements)

9. **A summary of the factual data and analytical methodologies that OCI used in support of the proposed rule and how any related findings support the regulatory approach chosen for the proposed rule:**

Access to CPA work papers reduces the amount of information that OCI is required to obtain from insurers and aids in the efficient oversight of insurers. This small clarification to the definition of work papers will further aid OCI in efficiently regulating insurers. The small change to the internal audit function requirements will make clear that small insurers that are not part of group of insurers are eligible for an exemption from those requirements, which OCI believes is appropriate for smaller insurers.

10. **Any analysis and supporting documentation that OCI used in support of OCI's determination of the rule's effect on small businesses under s. 227.114:**

This rule will have little or no effect on small businesses. Insurers will not be affected by the clarification of what constitutes CPA work papers. It will also be clearer that small insurers that are not part of a group of insurers are exempt from the internal audit function requirements and those associated costs.

11. **A description of the Effect on Small Business:**

This rule will have little or no effect on small businesses.

12. **Agency contact person:**

A copy of the full text of the proposed rule changes, analysis, and fiscal estimate may be obtained from the web site at <https://oci.wi.gov/Pages/Regulation/RulesCurrentlyPending.aspx> or by contacting Karyn Culver at:

Phone: (608) 267-9586  
Email: [karyn.culver@wisconsin.gov](mailto:karyn.culver@wisconsin.gov)  
Address: 125 South Webster St – 2<sup>nd</sup> Floor, Madison WI 53703-3474  
Mail: PO Box 7873, Madison, WI 53707-7873

13. **Place where comments are to be submitted and deadline for submission:**

Persons wishing to testify or provide oral or written comments regarding the proposed administrative rule may appear during the hearing. Additionally, the rule may be reviewed and comments made at <https://docs.legis.wisconsin.gov/code> or sent to the following:

The deadline for submitting comments is 4:00 p.m. on Friday, December 9, 2022.

Written comments can be mailed or hand-delivered to:

Legal Unit - OCI Rule Comment for Rule Ins 50.01 and 50.155  
Office of the Commissioner of Insurance  
125 South Webster St – 2<sup>nd</sup> Floor  
Madison WI 53703-3474

Email address: [sharone.assa1@wisconsin.gov](mailto:sharone.assa1@wisconsin.gov)

For additional information please contact: [sharone.assa1@wisconsin.gov](mailto:sharone.assa1@wisconsin.gov).

---

#### **Rule Text:**

##### **SECTION 1. Ins 50.01 (9) is amended to read:**

(9) “Work papers” means records kept by the independent certified public accountant of the procedures followed, the tests performed, the information obtained, and the conclusions reached pertinent to the independent certified public accountant’s examination of the financial statements of an insurer. “Work papers” include, but are not limited to, audit planning documentation; audit guides; work programs; analyses; memoranda; letters of confirmation and representation; abstracts of company documents; financial compilations, even if not produced during a full audit; and schedules or commentaries prepared or obtained by the independent certified public accountant in the course of examination of the financial statements of an insurer or which support the opinion of the independent certified public accountant regarding the financial statements.

##### **SECTION 2. Ins 50.155 (1) is amended to read:**

(1) An insurer is exempt from the requirements of this section if ~~both of the following conditions are true:~~

(a) The insurer has total annual direct written and unaffiliated assumed premiums, including international direct and assumed premiums but excluding premiums reinsured with the Federal Crop Insurance Corporation and Federal Flood Program, less than \$500,000,000; ~~and~~

(b) ~~The~~ ~~If the~~ insurer is a member of a group of insurers, ~~and~~ the group has total annual direct written and unaffiliated assumed premiums, including international direct and assumed premiums but excluding premiums reinsured with the Federal Crop Insurance Corporation and Federal Flood Program, less than \$1,000,000,000.

**SECTION 3. EFFECTIVE DATE.** The rule takes effect on the first day of the month following publication in the Wisconsin Administrative Register, as provided in s. 227.22 (2) (intro.), Stats.

Dated at Madison, Wisconsin 5-18-23.



Rachel Cissne Carabell  
Deputy Commissioner of Insurance