May 29, 2015

Ted Nickel
Commissioner of Insurance
125 South Webster Street
Madison, Wisconsin 53703-3474

RE: Emergency Rule modifying Ins 17.01(3) and 17.28(6) relating to Injured Patients and Families Compensation Fund Annual Fund and Mediation Panel Fees for the fiscal year beginning July 1, 2015, and affecting small business

Dear Commissioner Nickel,

I hereby approve the proposed emergency rule modifying Chapters Ins 17.01(3) and 17.28(6) of the Wisconsin Administrative Code submitted on May 11, 2015 pursuant to Wisconsin Statutes § 227.24(1)(e)1g. You may proceed with publication in accordance with Wisconsin Statutes § 227.24(1)(c).

Sincerely,

Scott Walker
Governor
TO:    Bruce Hoesly
       Legislative Reference Bureau
       1 East Main Street, Suite 200
       Madison, WI  53701-2037

FROM:  Richard Wicka, Deputy Chief Legal Counsel
       Office of the Commissioner of Insurance

DATE:  June 3, 2015

SUBJECT: Emergency Rule affecting Section Ins 17.01 (3) and 17.28 (6), Wis. Adm.
         Code, relating to the Injured Patients and Families Compensation Fund
         annual fund and mediation panel fees for the fiscal year beginning July
         1, 2015 and affecting small business

Two copies of this emergency rule are attached. One is for filing and publication in the
Wisconsin Administrative Register and the other to be stamped and returned to OCI.
The rule will be published in the official State newspaper on June 11, 2015.

If you have any questions, please contact Julie E. Walsh at (608) 264-8101 or e-mail
at julie.walsh@wisconsin.gov.

Attachment:  2 copies rule
STATE OF WISCONSIN

OFFICE OF THE COMMISSIONER OF INSURANCE

I, Daniel J. Schwartzer, Deputy Commissioner and custodian of the official records, certify that the annexed emergency rule affecting Section Ins 17.01 (3) and 17.28 (6), Wis. Adm. Code, relating to the Injured Patients and Families Compensation Fund annual fund and mediation panel fees for the fiscal year beginning July 1, 2015 and affecting small business, is duly approved and adopted by this Office on June 1, 2015.

I further certify that I have compared this copy with the original on file in this Office and that it is a true copy of the original, and the whole of the original.

IN TESTIMONY WHEREOF, I have hereunto set my hand at 125 South Webster Street, Madison, Wisconsin, on June 1, 2015.

_______________________________________
Daniel J. Schwartzer
Deputy Commissioner
EMERGENCY ORDER AMENDING, REPEALING AND CREATING A RULE.

Office of the Commissioner of Insurance

Agency 145 Rule No. 029-15: To amend s. Ins 17.01 (3), and to repeal and recreate s. Ins 17.28 (6), Wis. Admin. Code.

Relating to: Injured Patients and Families Compensation Fund Annual Fund and Mediation Panel Fees for the fiscal year beginning July 1, 2015, and affecting small business.

The statement of scope for this rule SS 029-15, was approved by the Governor on January 15, 2015, published in Register No. 711A4, on March 23, 2015, and approved by the Commissioner on April 6, 2015. This emergency rule was approved by the Governor on May 29, 2015.

FINDING OF EMERGENCY

The Commissioner of Insurance finds that an emergency exists and that the attached rule is necessary for the immediate preservation of the public peace, health, safety, or welfare. Facts constituting the emergency are as follows:

These changes must be in place with an effective date prior to July 1, 2015 in order for the new fiscal year assessments to be issued in accordance with s. 655.27 (3), Wis. Stats. The permanent rule-making process cannot be completed prior to the effective date of the new fee schedule. The fiscal year fund fees were established by the Board of Governors at the meeting held on December 17, 2014 and the mediation panel fees established by the Board of Governors at the meeting held on March 18, 2015.

ANALYSIS PREPARED BY THE OFFICE OF THE COMMISSIONER OF INSURANCE (OCI)

1. Statutes interpreted:
   ss. 655.27 (3), and 655.61, Wis. Stats.

2. Statutory authority:
   ss. 601.41 (3), 655.004, 655.27 (3) (b), and 655.61, Wis. Stats.

3. Explanation of OCI’s authority to promulgate the proposed rule:
   The injured patients and families compensation fund (“fund”), was established by and operated under Ch. 655, Wis. Stats. The commissioner of insurance with approval of the board of governors (“board”) is required to annually set the fees for the fund and the medical mediation panel by administrative rule. The proposed fees comply with
the limitation delineated in s. 655.27 (3) (br), Stats. Section 655.04, Stats., provides that the director of state courts and the commissioner may promulgate rules necessary to enable them to perform their responsibilities under this chapter. Pursuant to s. 655.27 (3) (b), Stats., the commissioner, after approval by the board, shall by rule set the fees to the fund and s. 655.61, Stats., requires the board, by rule, to set the fees charged to health care providers at a level sufficient to provide the necessary revenue to fund the medical mediation panels. Further, s. 601.41 (3), Stats., provides that the commissioner shall have rule-making authority pursuant to s. 227.11 (2), Stats.

4. **Related statutes or rules:**

None.

5. **Plain language analysis:**

This proposed rule establishes the fees that participating health care providers must pay to the fund for the fiscal year beginning July 1, 2015. These fees represent a 34% decrease from fees paid for the 2014-2015 fiscal year. The board approved these fees at its meeting on December 17, 2014, based on the recommendation of the board's actuarial and underwriting committee and reports of the fund's actuaries.

The board is also required to promulgate by rule the annual fees for the operation of the injured patients and families compensation medical mediation system, based on the recommendation of the director of state courts. The recommendation of the director of state courts was reviewed by the board's actuarial and underwriting committee. This rule implements the funding level approved by the board on March 18, 2015 by establishing mediation panel fees for the next fiscal year at $13.50 for physicians and $2.75 per occupied bed for hospitals, representing an increase of $5.75 per physician and an increase of $1.25 per occupied bed for hospitals from 2014-2015 fiscal year mediation panel fees.

6. **Summary of and comparison with any existing or proposed federal statutes and regulations:**

To the fund board's and OCI's knowledge there is no existing or proposed federal regulation that is intended to address fund rates, administration or to fund medical mediation panel activities.

7. **Comparison with rules in adjacent states:**

To the fund board's and OCI's knowledge there are no similar rules in the adjacent states to compare this rule to as none of adjacent states have a fund created by statute where rates are directed to be established yearly by rule as is true in Wisconsin.

8. **A summary of the factual data and analytical methodologies that OCI used in support of the proposed rule:**

None. This rule establishes annual fund fees pursuant to the requirements of the above-noted Wisconsin statutes. The recommendation to the board regarding the fund fee and the medical mediation panel assessment is developed and reviewed annually by the fund's actuaries and the board's actuarial and underwriting committee. The actuarial and underwriting committee after review and discussion with the fund's actuaries present the information and the actuaries report to the
board for consideration. This proposed rule reflects the rates approved by the board at the December 17, 2014, and March 18, 2015, board meetings.

9. **Analysis and supporting documentation that OCI used in support of OCI’s determination of the rule’s effect on small business or in preparation of an economic impact analysis:**

   This decrease in fund fees will have a positive effect on small businesses in Wisconsin, particularly those that employ physicians and other health care professionals. The mediation panel fee is assessed only on physicians and hospitals, not on corporations or other health care entities that will incur the slight increase for fiscal year 2016. The proposed rule will affect only those small businesses that pay the fund fees and mediation panel fees on behalf of their employed physicians. The fund fee decrease and mediation panel fee increase will not have a significant effect nor should it negatively affect the small business’s ability to compete with other providers.

10. **Effect on small business:**

    This rule will have little or no effect on small businesses. The decrease of fund fees and slight increase in mediation panel contained in the proposed rule will require providers to pay reduced fund fees which will decrease the operational expenses for the providers which will greatly outweigh the slight increase in mediation panel fees. The increase in mediation panel fees contained in this proposed rule should not result in a significant fiscal effect on the private sector.

11. **A copy of any comments and opinion prepared by the Board of Veterans Affairs under s. 45.03 (2m), Stats., for rules proposed by the Department of Veterans Affairs.**

    None.

12. **Agency contact person:**

    A copy of the full text of the proposed rule changes, analysis and fiscal estimate may be obtained from the Web site at: [http://oci.wi.gov/ocirules.htm](http://oci.wi.gov/ocirules.htm)

    or by contacting Inger Williams, OCI Services Section, at:

    | Phone:    | (608) 264-8110 |
    | Email:    | inger.williams@wisconsin.gov |
    | Address:  | 125 South Webster St – 2nd Floor, Madison WI 53703-3474 |
    | Mail:     | PO Box 7873, Madison, WI 53707-7873 |

13. **Place where comments are to be submitted and deadline for submission:**

    The deadline for submitting comments is 4:00 p.m. on June 23, 2015.

    Mailing address:

    Julie E. Walsh  
    Legal Unit - OCI Rule Comment for Rule Ins 1701  
    Office of the Commissioner of Insurance  
    PO Box 7873  
    Madison WI 53707-7873

    Street address:

    Julie E. Walsh
The proposed rule changes are:

SECTION 1. Ins 17.01 (3) is amended to read:

Ins 17.01 (3) FEE SCHEDULE. The following fee schedule shall be effective July 1, 2013 2015:

(a) For physicians-- $0$13.50.

(b) For hospitals, per occupied bed-- $0$2.75.

SECTION 2. Ins 17.28 (6) is repealed and recreated to read:

(6) FEE SCHEDULE. The following fee schedule is in effect from July 1, 2015 to June 30, 2016:

(a) Except as provided in pars. (b) to (f) and sub. (6e), for a physician for

whom this state is a principal place of practice:

Class 1…. $865 Class 3…. $3,461

Class 2…. $1,558 Class 4…. $5,711

(b) For a resident acting within the scope of a residency or fellowship program:

Class 1….. $ 433 Class 3…. $1,732

Class 2….. $ 779 Class 4…. $2,858

(c) For a resident practicing part-time outside the scope of a residency or fellowship program:

All classes……………………………… $ 519
(d) For a Medical College of Wisconsin, Inc., full-time faculty member:

<table>
<thead>
<tr>
<th>Class</th>
<th>Fee</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>$ 346</td>
</tr>
<tr>
<td>2</td>
<td>$ 622</td>
</tr>
<tr>
<td>3</td>
<td>$1,383</td>
</tr>
<tr>
<td>4</td>
<td>$2,282</td>
</tr>
</tbody>
</table>

(e) For physicians who practice part-time:

1. For a physician who practices fewer than 500 hours during the fiscal year, limited to office practice and nursing home and house calls, and who does not practice obstetrics or surgery or assist in surgical procedures:...

   $ 216.

2. For a physician who practices 1040 hours or less during the fiscal year, including those who practice fewer than 500 hours during the fiscal year whose practice is not limited to office practice, nursing homes or house calls or who do practice obstetrics, surgery or assist in surgical procedures:

<table>
<thead>
<tr>
<th>Class</th>
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</thead>
<tbody>
<tr>
<td>1</td>
<td>$ 519</td>
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<tr>
<td>2</td>
<td>$ 935</td>
</tr>
<tr>
<td>3</td>
<td>$2,078</td>
</tr>
<tr>
<td>4</td>
<td>$3,428</td>
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</tbody>
</table>

(f) For a physician for whom this state is not a principal place of practice:

<table>
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(g) For a nurse anesthetist for whom this state is a principal place of practice:

   $ 213

(h) For a nurse anesthetist for whom this state is not a principal place of practice:

   $ 107

(i) For a hospital, all of the following fees:

1. Per occupied bed:...

   $ 52

2. Per 100 outpatient visits during the last calendar year for which totals are available:...

   $ 2.61
(j) For a nursing home, as described under s. 655.002 (1) (j), Stats., that is wholly owned and operated by a hospital and that has health care liability insurance separate from that of the hospital by which it is owned and operated:

Per occupied bed

$ 10

(k) For a partnership comprised of physicians or nurse anesthetists, organized for the primary purpose of providing the medical services of physicians or nurse anesthetists, all of the following fees:

1. a. If the total number of partners and employed physicians and nurse anesthetists is from 2 to 10

$ 30

b. If the total number of partners and employed physicians and nurse anesthetists is from 11 to 100

$ 299

c. If the total number of partners and employed physicians and nurse anesthetists exceeds 100

$ 744

2. The following fee for each full-time equivalent allied health care professional employed by the partnership as of the most recent completed survey submitted:

<table>
<thead>
<tr>
<th>Employed Health Care Professionals</th>
<th>Fund Fee</th>
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</thead>
<tbody>
<tr>
<td>Nurse Practitioners</td>
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<td>1,298</td>
</tr>
<tr>
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<td>3,678</td>
</tr>
</tbody>
</table>
Optometrists.........................................................................................................................173
Physician Assistants............................................................................................................173

(L) For a corporation, including a service corporation, with more than one shareholder
organized under ch. 180, Stats., for the primary purpose of providing the medical services of
physicians or nurse anesthetists, all of the following fees:

1. a. If the total number of shareholders and employed physicians and nurse anesthetists
is from 2 to 10..................................................................................................................$  30

    b. If the total number of shareholders and employed physicians and nurse anesthetists
is from 11 to 100............................................................................................................$ 299

    c. If the total number of shareholders and employed physicians or nurse anesthetists
exceeds 100.......................................................................................................................$ 744

2. The following fee for each full-time equivalent allied health care professional employed
by the corporation as of the most recent completed survey submitted:

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</table>
(m) For a corporation organized under ch. 181, Stats., for the primary purpose of providing
the medical services of physicians or nurse anesthetists, all of the following fees:

1. a. If the total number of employed physicians and nurse anesthetists is from 1 to
10…………………………………………………………………………………………………..$ 30

   b. If the total number of employed physicians and nurse anesthetists is from 11 to
100…………………………………………………………………………………………………...$ 299

   c. If the total number of employed physicians or nurse anesthetists exceeds
100………………………………………………………………………………………………………..$ 744

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(n) For an operational cooperative sickness care plan as described under s. 655.002 (f),
Stats., all of the following fees:
1. Per 100 outpatient visits during the last calendar year for which totals are available………………………………………………………………………………………………$0.07

2. 2.5% of the total annual fees assessed against all of the employed physicians.

3. The following fee for each full-time equivalent allied health care professional employed by the operational cooperative sickness plan as of the most recent completed survey submitted:

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(o) For a freestanding ambulatory surgery center, as defined in s. DHS 120.03 (13), per 100 outpatient visits during the last calendar year for which totals are available…………………………………………………………………………………………………………………………$13.50

(p) For an entity affiliated with a hospital, the greater of $100 or whichever of the following applies:

1. 7.0% of the amount the entity pays as premium for its primary health care liability insurance, if it has occurrence coverage.
2. 10.0% of the amount the entity pays as premium for its primary health care liability insurance, if it has claims-made coverage.

(q) For an organization or enterprise not specified as a partnership or corporation that is organized and operated in this state for the primary purpose of providing the medical services of physicians or nurse anesthetists, all of the following fees:

1. a. If the total number of employed physicians and nurse anesthetists is from 1 to 10……………………………………………………………………………………………………...………………$  30

   b. If the total number of employed physicians and nurse anesthetists is from 11 to 100……………………………………………………………………………………………………...………………$  299

   c. If the total number of employed physicians or nurse anesthetists exceeds 100……………………………………………………………………………………………………...………………$  744

2. The following for each full-time equivalent allied health care professional employed by the organization or enterprise not specified as a partnership, corporation, or an operational cooperative health care plan as of the most recent completed survey submitted:

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SECTION 3. EFFECTIVE DATE. These emergency rule changes will take effect on the date of publication as provided in s. 227.24(1) (c), Stats.

Dated at Madison, Wisconsin, this 1st day of June, 2015.

Daniel Schwartzer
Deputy Commissioner of Insurance
Office of the Commissioner of Insurance  
Fiscal Estimate

for Section Ins 17.01, 17.28 (6) relating to Injured Patients and Families  
Compensation Fund Annual fund and Mediation Panel Fees for the fiscal  
year beginning July 1, 2015 and affecting small business

This rule change will have no significant effect on the private sector as this proposed rule  
reduces fees to participants in the fund by 34% from last fiscal year and slightly increases  
mediation panel fees to $13.50 for physicians and $2.70 per hospital bed. The fund is a  
segregated account and does not impact state funds. The rule decreases fund fees and slightly  
increases mediation panel fee and therefore will not have an effect on county, city, village, town,  
school district, technical college district and sewerage district fiscal liabilities and revenues.
1. Fiscal Estimate Version
   ☑ Original  ☐ Updated  ☐ Corrected

2. Administrative Rule Chapter Title and Number
   INS 1728

3. Subject
   Injured Patients and Families Compensation Fund Annual fund and Mediation Panel Fees for the fiscal year beginning July 1, 2015 and affecting small business

4. State Fiscal Effect:
   ☑ No Fiscal Effect  ☐ Increase Existing Revenues  ☐ Decrease Existing Revenues
   ☐ Indeterminate  ☐ Increase Costs
   ☑ Yes  ☐ No  May be possible to absorb within agency's budget.
   ☐ Decrease Costs
   ☑ Yes  ☐ No  May be possible to absorb within agency's budget.

5. Fund Sources Affected:
   ☑ GPR  ☐ FED  ☐ PRO  ☐ PRS  ☑ SEG  ☐ SEG-S

6. Affected Ch. 20, Stats. Appropriations:
   None

7. Local Government Fiscal Effect:
   ☑ No Fiscal Effect  ☐ Increase Revenues  ☐ Decrease Revenues
   ☐ Indeterminate  ☐ Increase Costs
   ☑ Yes  ☐ No  May have significant economic impact on a substantial number of small businesses
   ☐ Decrease Costs

8. Local Government Units Affected:
   ☐ Towns  ☐ Villages  ☐ Cities  ☐ Counties  ☐ School Districts  ☐ WTCS Districts  ☐ Others: None

9. Private Sector Fiscal Effect (small businesses only):
   ☑ No Fiscal Effect  ☐ Increase Revenues
   ☑ Yes  ☐ No  May have significant economic impact on a substantial number of small businesses
   ☐ Decrease Revenues
   ☐ Yes  ☐ No  May have significant economic impact on a substantial number of small businesses
   ☐ Increase Costs
   ☐ Decrease Costs

10. Types of Small Businesses Affected:
    Small businesses that employ physicians or other health care professionals participating in the Fund.

11. Fiscal Analysis Summary
    No significant impact. Decrease of 34% for fund fees and slight increase for medical mediation fees.

12. Long-Range Fiscal Implications
    None

13. Name - Prepared by
    Julie E. Walsh
    Telephone Number (608) 264-8101
    Date May 8, 2015

14. Name – Analyst Reviewer
    Telephone Number
    Date

Signature—Secretary or Designee
Telephone Number (608) 267-1233
Date
# EXISTING ADMINISTRATIVE RULES

## Fiscal Estimate & Economic Impact Analysis

1. **Type of Estimate and Analysis**
   - [ ] Repeal
   - [x] Modification

2. **Administrative Rule Chapter, Title and Number**
   - Agency 145 Ch. Ins 17 Health Care Liability Insurance Patients Compensation Fund ss. 17.01 (3), and 17.28 (6), Wis. Adm. Code.

3. **Date Rule promulgated and/or revised; Date of most recent Evaluation**
   - The Fund fee rule is reviewed annually as required by s. 655.27 (3) (b) 1., Stats. The mediation panel fees are reviewed annually in accordance with s. 655.61, Stats. The director of state courts must annually provide the board of governors of the injured patients and families compensation fund information on the mediation panel fees by February 1st of each year.

4. **Plain Language Analysis of the Rule, its Impact on the Policy Problem that Justified its Creation and Changes in Technology, Economic Conditions or Other Factors Since Promulgation that alter the need for or effectiveness of the Rule.**
   - To establish the annual fees that participating health care providers must pay to the Injured Patients and Families Compensation Fund ("Fund") as required by s. 655.27 (3), Stats., for the fiscal year beginning July 1, 2015. The proposed rule will also establish the mediation panel fees for fiscal year 2016 commencing on July 1, 2015. This rule provides the Fund with appropriate and adequate funding and solvency for future years. This is the main vehicle for achieving and maintaining the Fund's solvency.

5. **Describe the Rule's Enforcement Provisions and Mechanisms**
   - All participating providers as defined by s. 655.002, Stats., are required to pay annual Fund and mediation panel fees as provided by s. 655.23 and 655.27, Stats., in order to use their health care provider's license.

6. **Repealing or Modifying the Rule Will Impact the Following**
   - [ ] State's Economy
   - [ ] Local Government Units
   - [x] Specific Businesses/Sectors
   - [ ] Public Utility Rate Payers
   - [x] Small Businesses

7. **Summary of the Impacts, including Compliance Costs, identifying any Unnecessary Burdens the Rule places on the ability of Small Business to conduct their Affairs.**
   - All health care provider participants in the Fund as set forth in s. 655.002 (1), Stats., will be required to pay a 34% reduced assessment for their medical malpractice coverage under Ch. 655, Stats. The impact is considered to be minimal and in fact is a positive impact to the participants. In addition there is a slight increased fee this fiscal year for mediation panel fees. The increase is $5.75 per physician and an increase of $1.25 per occupied bed for hospitals from the prior year's rates.

8. **List of Small Businesses, Organizations and Members of the Public that commented on the Rule and its Enforcement and a Summary of their Comments.**
   - OCI solicited comments generally through publication requesting comments from the public utilizing the OCI website. Additionally OCI solicited comments from businesses, individuals, and local government units related to the implementation and compliance costs. Solicitations were sent to health insurance members of OCI’s Health and Life Insurance Advisory Council and interested parties. Members included health insurance companies, health insurance agent representatives, consumer representatives, provider representatives and representatives of small business.

   No comments were received.
EXISTING ADMINISTRATIVE RULES
Fiscal Estimate & Economic Impact Analysis

9. Did the Agency consider any of the following Rule Modifications to reduce the Impact of the Rule on Small Businesses in lieu of repeal?

☐ Less Stringent Compliance or Reporting Requirements
☐ Less Stringent Schedules or Deadlines for Compliance or Reporting
☐ Consolidation or Simplification of Reporting Requirements
☐ Establishment of performance standards in lieu of Design or Operational Standards
☐ Exemption of Small Businesses from some or all requirements
☒ Other, describe: The Fund is reducing the annual fees by 34%

10. Fund Sources Affected
☐ GPR ☐ FED ☐ PRO ☐ PRS ☒ SEG ☐ SEG-S

11. Chapter 20, Stats. Appropriations Affected
None

12. Fiscal Effect of Repealing or Modifying the Rule
☒ No Fiscal Effect ☐ Increase Existing Revenues ☐ Increase Costs
☐ Indeterminate ☐ Decrease Existing Revenues ☒ Could Absorb Within Agency’s Budget
☐ Decrease Cost

13. Summary of Costs and Benefits of Repealing or Modifying the Rule
The proposed rule will benefit Fund participants by ensuring that fee revenue is adequate to cover anticipated administrative, operating and claims payments costs. The alternatives to this rule would be to establish a Fund fee increase, to maintain current fee amounts or to assess fees lower than the proposed 34% reduction in Fund fees. A greater reduction in fees would leave the Fund with inadequate funding to cover actuarially-based projected costs, while a fee increase or static fee level would present an unnecessary cost to Fund participants. The proposed rule does not significantly impact Wisconsin’s economy, productivity, jobs or the overall economic competitiveness of Wisconsin. Wisconsin’s health care marketplace is strengthened with an affordable layer of medical malpractice coverage. The Fund has existed in Wisconsin since 1975. Fund participants will benefit from a stable and solvent fund. Additionally, Fund participants should not experience increased compliance costs with the reduction of fund fees even with the inclusion of this year's increased mediation panel fees.

14. Did the Agency prepare a Cost Benefit Analysis (if Yes, attach to form)
☐ Yes ☒ No

15. Long Range Implications of Repealing or Modifying the Rule
The long-range implication of the rule as proposed will be an adequately funded and solvent Fund.

16. Compare With Approaches Being Used by Federal Government
Federal government does not address this subject matter.

17. Compare With Approaches Being Used by Neighboring States (Illinois, Iowa, Michigan and Minnesota)
None of the neighboring states have a patient compensation fund or a general program of state-sponsored liability insurance for physicians.

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