

PROPOSED DECISION

In the Matter of the Mutual Holding
Company Plan of National Guardian
Life Insurance Company

Petitioner.

OCI Case No. 25-C46591

Amy J. Malm, Hearing Examiner, Presiding

APPEARANCES**For the Office of the****Commissioner of Insurance:**

Mark McNabb, Company Licensing and Analytics Supervisor
Christopher Martin, Domestic Licensing Specialist
101 East Wilson Street
Madison, WI 53703

For the Petitioner:

Kimberly Shaul
EVP & COO/Chief Legal Officer
National Guardian Life Insurance Company
Two East Gilman Street
Madison, WI 53703
kshaul@nglic.com
608-443-5219

Richard Wicka
VP, Associate General Counsel Regulatory and Risk
National Guardian Life Insurance Company
Two East Gilman Street
Madison, WI 53703
rbwicka@nglic.com
608-345-3761

Other appearances:

Public commentors (if applicable)

PRELIMINARY

Pursuant to a Notice of Hearing dated August 22, 2025, a hearing was held by teleconference on or about 10:00 a.m. on September 25, 2025, to determine whether the Petitioner's application for approval of the mutual holding company plan should be granted. Based on the record, the Hearing Examiner makes the following:

PROPOSED FINDINGS OF FACT

(1) National Guardian Life Insurance Company, a Wisconsin Mutual Life, Accident, and Health insurer organized and domiciled in Wisconsin, located at Two East Gilman Street, Madison, WI 53703.

(2) The Petitioner prepared and made representations in support of the MHC Plan.

(3) The Petitioner filed the MHC Plan with the Office of the Commissioner of Insurance. The MHC plan includes, among other things, the formation of a Wisconsin domiciled mutual holding company to be known as NGL Mutual Holding Company and a Wisconsin domiciled business corporation to be known as NGLCorp. After the MHC Plan is effectuated, National Guardian Life Insurance Company will convert to a stock insurance corporation and be renamed NGL Insurance Company, with NGL Mutual Holding Company holding 100% of the shares of NGLCorp and NGLCorp owning 100% of the shares of NGL Insurance Company.

(4) The Petitioner was served with a Notice of Hearing dated August 22, 2025.

(5) The Petitioner fulfilled the filing requirements of s. 644.07, Wis. Stat.

(6) The MHC Plan will not violate the law or be contrary to the interests of the insureds of National Guardian Life Insurance Company or of the public.

(7) The MHC plan will not be unfair or inequitable to the policyholders of National Guardian Life Insurance Company, or to the contractual rights and reasonable expectations of its policyholders on the effective date of the restructuring.

(8) The MHC Plan would not be detrimental to the safety or soundness of the converting insurance company, National Guardian Life Insurance Company, or to the contractual rights and reasonable expectations of its policyholders on the effective date of restructuring.

(9) After implementation of the MHC Plan, NGL Insurance Company, will be able to satisfy the requirements for the issuance of a license to write the lines of insurance for which it is presently licensed.

(10) The effect of the MHC Plan will not be to create a monopoly or substantially to lessen competition in any type or line of insurance in Wisconsin.

(11) There are no plans or proposals to liquidate the Petitioner following conversion to a domestic stock insurance corporation, to sell its assets (other than investment portfolio transactions in the ordinary course of business), or to consolidate or merge it with any person or make any other material change in its business or corporate structure other than as described in the plan and policyholder information that was approved by the Commissioner and distributed to the policyholders.

(12) The competence and integrity of the persons who will control the operation of the domestic insurers, National Guardian Life Insurance Company, its immediate parent, and its parent mutual holding company, are such that it will be in the interest of the policyholders and the public to permit the restructuring, including the formation of a mutual holding company.

PROPOSED CONCLUSION OF LAW

(13) The proposed findings of fact set forth above establish that the requirements of chs. 227, 644, and 617, Wis. Stat., have been satisfied and approval of the MHC plan should be granted.

(14) With the addition of certain conditions, the MHC Plan does not violate the law, and is not unfair or inequitable to policyholders with respect to their membership interests, rights in surplus, or otherwise, nor is it contrary to the interests of policyholders or the public. The MHC plan is neither detrimental to the safety and soundness of the insurer nor the contractual rights and reasonable expectations of the persons who are policyholders, nor to the public interest.

PROPOSED ORDER

NOW, THEREFORE, based upon the findings of fact and conclusion of law, I hereby recommend that:

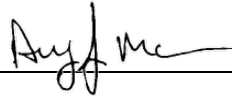
(15) The Petitioners' request for approval of the MHC plan, including the formation of a mutual holding company, should be approved subject to the following conditions:

- a. Petitioner consents to an order issued by the Commissioner under s. 601.41 and s 601.42, Wis. Stat., which shall, at a minimum require that the MHC Plan be implemented in accordance with its terms and the Stipulation and Order in Case No. 25-C46592.
- b. NGL Mutual Holding Company and NGLCorp. shall consent to the same Stipulation and Order to which the Petitioner consents pursuant to Section 15(a) of this Proposed Order.
- c. National Guardian Life Insurance Company and its successors in interest shall ensure that voting procedures with respect to the MHC Plan are in accordance with the voting protocol filed with the Commissioner on September 10, 2025, or such other voting protocols as may be approved by the Commissioner. National Guardian Life Insurance Company shall retain

the services of a proxy agent to assist it in the receipt, custody, safeguarding, verification and tabulation of proxy forms.

- d. Until the MHC Plan is consummated, the Commissioner shall have the right to alter, suspend or withdraw its approval should any material interim development warrant such action.
- e. National Guardian Life Insurance Company and its successors in interest shall comply with the MHC Plan as approved by the Commissioner herein.
- f. The MHC Plan may not be amended without the prior written consent of the Commissioner.
- g. Within 30 days following receipt by its Board of Directors, National Guardian Life Insurance Company or its successors in interest shall file a private letter ruling or tax opinion, substantially to the effect that (a) the members of National Guardian Life Insurance Company will not recognize taxable gain or loss in connection with the mutual holding company restructuring, and (b) neither NGL Mutual Holding Company, NGLCorp, nor NGL Insurance Company will recognize taxable gain or loss in connection with the mutual holding company restructuring.

Dated at Madison, Wisconsin, this 6th day of October, 2025.



Amy J. Malm
Hearing Examiner